

Identifying Quantifiable Option Elements using Examples of Past, Current Frameworks

Specification	Oregon Single Payer Proposal	Vermont Single Payer (VT128) <sup>1</sup>	Maine Single Payer (HP1169)	Washington Health Security Trust bill	OR Health Care Ingenuity Plan Proposal	CA state subsidy/ coverage	Cascade Care (Public Option in Progress)
<b>Summary</b>							
<b>Model overview</b>	Law required analysis of: State designed plan with standardized benefits, covering all state residents	Legislation: State designed plan with standardized benefits available to all state residents (use of public and private plans to be determined by design board)	Legislation: Establishes Board to design and implement State designed standardized benefits covering all state residents, with phased implementation based on resident income	Legislation (2020: HB 1104) creates Washington health security trust, a single health financing entity to design and implement coverage with standardized benefits for all state residents	State-designed managed competition covers all state residents except those with federal plans (Medicare, federal employee coverage, IHS, Veterans coverage)	State funds support Medicaid coverage for undocumented young adults, premium support for Marketplace consumers of varying income levels	State-designed and procured plans with standardized benefits and structure to be offered on the state Marketplace
<b>Eligibility for health coverage</b>							
<b>U.S. citizens who are state residents</b>	Yes	Yes	Yes	Yes	Yes, if not a Medicare beneficiary	Yes (eligibility based on income)	Yes – if Exchange eligible (individual market only)
<b>Lawfully present immigrants who are state residents</b>	Yes	Yes	Yes	Yes	Yes, if not a Medicare beneficiary	Yes (eligibility based on income)	Yes – if Exchange eligible
<b>Undocumented immigrants</b>	Yes	Yes	Yes	Yes	Yes	<u>Medicaid</u> : yes, up to age 26 <u>Commercial</u> : yes, 0-138% & 200-600% FPL	No
<b>Scope of benefits</b>							
<b>Essential Health Benefits (EHB)</b>	Yes	Yes, details to be determined by Board	Yes (list includes services in EHB)	Yes	Yes	<u>Medicaid eligible</u> : Medicaid EHBs, EPSDT, dental, vision, hearing	Yes
<b>Early and periodic screening, diagnosis and treatment (EPSDT) for children</b>	Yes	Yes for Medicaid, not specified for other coverage	Not addressed	Not addressed	No	<u>Commercial</u> : follows QHP standard (adult)	No

<sup>1</sup> Vermont eventually explored several options, including one that would have allowed a mix of public and private coverage. The State abandoned its plan for universal coverage in 2014.

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<b>Adult dental, vision, and hearing</b>	No	To be determined by Board	Yes: dental, vision; hearing not addressed	Yes	No	Dental, vision, hearing not required)	Uses Exchange's Qualified Health Plan (QHP) standard: adult dental, vision, hearing not required
<b>Consumer Financial Participation</b>							
<b>Cost sharing for covered benefits</b>  <b>(AV = Actuarial Value, the % of total plan costs for covered benefits paid for by the health plan = "value" to the individual)</b>	<ul style="list-style-type: none"> <li>Below 250% FPL<sup>2</sup>: no cost sharing</li> <li>250%+ FPL: 96% AV (means 4% of costs are paid by the individual; 96% by the plan)</li> </ul>	94% AV for all  Mechanism not specified, anticipated co-pays or co-insurance <sup>3</sup>	To be determined by implementation task force	To be determined by Trust Board	<ul style="list-style-type: none"> <li>&gt; 138% FPL: small co-pays (\$1-3) allowed</li> <li>138-150% FPL: 94% AV<sup>4</sup></li> <li>150-200% FPL: 87% AV</li> <li>200-250% FPL: 73% AV</li> <li>250%+ FPL: 70% AV</li> </ul>	Medicaid: No  Commercial: NA	Yes
<b>Premiums</b>	None	None	To be determined by implementation task force	Monthly health security premium for residents with incomes over 200% FPL, with exemptions for Medicare, Medicaid beneficiaries and those under 18	None for second-lowest cost plan in an area, though insurers with higher premiums can collect an additional premium, and insurers and employers can	Medicaid: NA  Commercial: state pays part of premium for consumers with income 0-138% and 200-600% FPL (federal	Estimated to be 5-10% lower than other QHPs on exchange

<sup>2</sup> The Federal Poverty Level (FPL) is a measure of income issued annually by the federal Department of Health and Human Services. FPL is used to determine eligibility for certain programs and benefits, including savings on Marketplace health insurance, and Medicaid and CHIP coverage. The 2019 FPL is \$25,750 for a family of four in the contiguous United States (The 2019 FPL is in place in 2020, with 2020 updates published in late January or early February)

<sup>3</sup> Co-pays are usually a fixed amount paid at the time of service; co-insurance is usually a percentage of the overall visit/service that is billed to the individual afterwards. Can vary usually from 0 to 40%, occasionally higher

<sup>4</sup> OR Health Care Ingenuity Plan has small copays for individuals at the lowest income, and then increasing cost sharing at higher incomes

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					charge premiums for supplemental coverage	funds for 100-400% still in place)	
<b>Program Structure and Administration</b>							
<b>Administration</b>	State contracts with entities managing coverage	Green Mountain Care (new, independent public agency)	Planning and implementation of Maine Single-payer Health Care Program by Single-payer Implementation Task Force  MSPHC Program to administer	Single health financing entity, Washington Health Security Trust	State contracts with carriers managing coverage	State agency (Department of Health Care Services) administers Medicaid  State entity (Covered CA) administers exchange	State sets requirements for participating insurers
<b>Health plans</b>	A single, state-sponsored health plan will pool all sources of financing, and contract directly with providers and provider groups	One or more commercial health plans	To be determined by implementation task force	State directly pays providers, no health plan involvement	Multiple competing commercial health plans	Medicaid plans  Commercial plans sold on Exchange	Voluntary participation by individual market insurers (commercial plans sold on Exchange)
<b>Provider payment rates</b>	10% below Status Quo on average for hospitals, physicians and other clinicians	To be determined by Board	To be determined by implementation task force – legislation requires “fair rates of compensation”	Trust board will annually negotiate with each hospital and facility a prospective global budget for operational and other costs to be covered by the trust. Group practices may also negotiate on a global budget basis. Hospitals	Negotiated between commercial health plans and providers	Not impacted by program, subject to the same rates in effect for Medicaid and commercial respectively	Provider reimbursement is capped at aggregate of 160% of Medicare; rates for some rural hospitals are capped at 101% of allowable costs under Federal programs (incl. Medicare) Primary care providers must be paid at least 135%

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				and other facilities will be paid on a FFS or case rate basis, within the limits of their prospective annual budget.			of Medicare  Carrier may not require providers to accept the public option plan rates to participate in other plans offered by that carrier
<b>Financing sources</b>	<p>Federal funding in lieu of:</p> <ul style="list-style-type: none"> <li>• federal match for Medicaid</li> <li>• Marketplace advance premium tax credits and cost sharing reductions (CSRs)</li> <li>• outlays for Medicare</li> <li>• health benefits for federal workers, veterans, and other federal programs</li> </ul> <p>State funding for Medicaid</p> <p>New state tax revenues:</p> <ul style="list-style-type: none"> <li>• 83% increase in income tax</li> </ul>	<p>Tiered taxes with payment based on income</p> <p>To be determined by Secretary, may include income tax, payroll tax, consumption taxes, provider assessments employer assessment, other new or existing taxes, and additional options</p>	To be determined by implementation task force	<p>The joint select committee on health care oversight will contract with actuary for assessment of financing required, then recommend a funding mechanism to the House, Senate and Governor</p> <p>Funding will include:</p> <ul style="list-style-type: none"> <li>• health security assessment on employers</li> <li>• health security premium on residents (with exemptions noted under premiums)</li> <li>• Any</li> </ul>	<p>Federal funding in lieu of:</p> <ul style="list-style-type: none"> <li>• federal match for Medicaid</li> <li>• Marketplace APTCs and CSRs</li> <li>• tax expenditure for employer-sponsored insurance</li> </ul> <p>New dedicated 8.4% sales tax on nonessential goods and services</p>	State general funds for state subsidies and Medicaid	NA – at least initially, no additional funding beyond consumer’s premium payments and any premium tax credits for which the consumer is eligible

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	<p>revenues</p> <ul style="list-style-type: none"> <li>6.5% payroll tax on employers with at least 20 workers</li> </ul>			additional funding sources			
<b>Other key provisions</b>	Employers whose premium savings exceed new payroll tax obligations would be required to pass savings back to employees	NA	Phased implementation: non-Medicaid under 250% FPL; 250-400% FPL; above 400% FPL	NA	NA	NA	Standard plan design at Bronze, Silver, Gold levels (including deductibles, cost-sharing, premiums) Plans must meet quality and value standards that align with state purchasing for Medicaid, PEBB and SEBB
<b>Other specifications</b>	NA	<p>Medicare, Medicaid, Veterans, military coverage continue as before, as do plans for local employees and retirees of out-of-state companies, and tourists and other visitors</p> <p>Unified claims administration, payment system includes Medicare, Medicaid</p>	Implementation Task Force to design the program and bring proposal to legislature for approval prior to implementation	Residents with private coverage use that coverage first, state coverage second	Employers can offer supplemental plans to cover cost sharing and additional benefits	NA	NA